

Planning Team Report

Tweed LEP 2014 – Rezoning of 16A Anconia Avenue, Tweed Heads West.

Proposal Title:

Tweed LEP 2014 - Rezoning of 16A Anconia Avenue, Tweed Heads West.

Proposal Summary:

The planning proposal seeks to amend Tweed LEP 2014 to correct an error in the zoning of Lot 1 DP 1126205, 16A Anconia Avenue, Tweed Heads West. The subject land is privately owned, contains an existing dwelling and is used for residential purposes. It has been incorrectly zoned E1 National Parks and Nature Reserves. The proposed amendment will rezone the land R2 Low Density Residential and also correct the Height of Buildings Map, Floor Space Ratio

Map and Lot Size Map for the subject land.

PP Number:

PP_2015_TWEED_002_00

Dop File No:

15/06169

Proposal Details

Date Planning

13-Apr-2015

LGA covered:

Tweed

Proposal Received:

Northern

RPA:

Tweed Shire Council

State Electorate:

TWEED

Section of the Act :

55 - Planning Proposal

LEP Type:

Region:

Spot Rezoning

Location Details

Street:

16A Anconia Avenue

Suburb :

Tweed Heads West

City:

Postcode:

2484

Land Parcel:

Lot 1 DP 1126205

DoP Planning Officer Contact Details

Contact Name:

Paul Garnett

Contact Number:

0266416607

Contact Email:

paul.garnett@planning.nsw.gov.au

RPA Contact Details

Contact Name:

Matthew Zenkteler

Contact Number:

0266702585

Contact Email:

mzenkteler@tweed.nsw.gov.au

DoP Project Manager Contact Details

Contact Name :

Jim Clark

Contact Number :

0266416604

Contact Email:

jim.clark@planning.nsw.gov.au

Land Release Data

Growth Centre:

N/A

Release Area Name:

N/A

Regional / Sub

Regional Strategy:

Far North Coast Regional

Strategy

Consistent with Strategy:

Yes

MDP Number:

Date of Release:

Area of Release

(Ha):

0.15

Type of Release (eg

Residential

Residential /

Employment land):

No. of Lots:

No. of Dwellings (where relevant):

Gross Floor Area:

No of Jobs Created :

The NSW Government Yes

Lobbyists Code of Conduct has been complied with:

If No, comment:

Have there been

No

meetings or

communications with registered lobbyists?

If Yes, comment :

Supporting notes

Internal Supporting

Notes:

External Supporting

Notes:

Adequacy Assessment

Statement of the objectives - s55(2)(a)

Is a statement of the objectives provided? Yes

Comment:

The Statement of objectives adequately describes the intention of the planning proposal. The proposal seeks to amend the Tweed LEP 2014 to correct errors on the maps for the

zone, building height, lot size and floor space ratio (FSR) for the subject site.

Explanation of provisions provided - s55(2)(b)

Is an explanation of provisions provided? Yes

Comment :

The explanation of provisions adequately addresses the intended method of achieving the objectives of the planning proposal. The proposal seeks to amend the LEP by:

- Amending the Land Zoning Map to change the zone from E1 National Parks and Nature 1. Reserves to R2 Low Density Residential;
- Amending the Height of Buildings Map to apply a 9m maximum building height to the 2. land consistent with other R2 zoned land in the LGA;
- Amending the Floor Space Ration Map to apply a 0.8:1 FSR to the land consistent with 3. other R2 zoned land in the LGA;
- Amending the Lot Size Map to apply a 450m2 minimum lot size to the land consistent with other R2 zoned land in the LGA.

Justification - s55 (2)(c)

a) Has Council's strategy been agreed to by the Director General? Yes

b) S.117 directions identified by RPA:

1.5 Rural Lands

* May need the Director General's agreement

2.1 Environment Protection Zones

2.2 Coastal Protection

2.3 Heritage Conservation

3.1 Residential Zones

3.3 Home Occupations

3.4 Integrating Land Use and Transport

3.5 Development Near Licensed Aerodromes

4.1 Acid Sulfate Soils

4.4 Planning for Bushfire Protection

5.1 Implementation of Regional Strategies

6.1 Approval and Referral Requirements

6.2 Reserving Land for Public Purposes

6.3 Site Specific Provisions

Is the Director General's agreement required? Yes

c) Consistent with Standard Instrument (LEPs) Order 2006: Yes

d) Which SEPPs have the RPA identified?

SEPP No 14—Coastal Wetlands

SEPP No 44—Koala Habitat Protection

SEPP No 71—Coastal Protection

SEPP (Building Sustainability Index: BASIX) 2004

SEPP (Exempt and Complying Development Codes) 2008

SEPP (Infrastructure) 2007

SEPP (Affordable Rental Housing) 2009

e) List any other matters that need to be considered:

Have inconsistencies with items a), b) and d) being adequately justified? Yes

If No, explain:

See the assessment section of his report.

Mapping Provided - s55(2)(d)

Is mapping provided? Yes

Comment:

The planning proposal contains maps which adequately show the site and the proposed changes. The current and proposed Land Zoning Map, Lot Size Map, Height of Buildings

Map and Floor Space Ratio Map are included in the planning proposal.

Maps which comply with the Standard Technical Requirements for Maps will be required when legal drafting of the draft LEP is requested.

Community consultation - s55(2)(e)

Has community consultation been proposed? No

Comment:

The planning proposal identifies the proposal as a low impact planning proposal and requests that no community consultation be required. The proposal seeks to correct an error in the LEP mapping for the subject land. The land is incorrectly zoned as E1 National Parks and Nature Reserves however is privately owned and developed for low density residential purposes. The land owner is seeking to sell the property and correction of the mapping error should be undertaken as soon as possible.

It is considered appropriate that no community consultation be required for the

proposai.

Additional Director General's requirements

Are there any additional Director General's requirements? No

If Yes, reasons:

Overall adequacy of the proposal

Does the proposal meet the adequacy criteria? Yes

If No, comment :

Time Line

The planning proposal includes a project timeline which estimates the completion of the planning proposal in July 2015. Given no community consultation is considered necessary, a 6 month time frame is considered to be appropriate.

Delegation.

Tweed Council has not accepted delegation for making LEPs. Council has advised it is not seeking an Authorisation to exercise delegation for this proposal. An Evaluation Criteria For the Delegation of Plan Making Functions has not been provided. It is recommended that an Authorisation for the execution of delegation not be issued to Tweed Council in this instance.

Overall Adequacy

The planning proposal satisfies the adequacy criteria by;

- 1. Providing appropriate objectives and intended outcomes.
- 2. Providing a suitable explanation of the provisions proposed for the LEP to achieve the outcomes.
- 3. Providing an adequate justification for the proposal.
- 4. Outlining a proposed community consultation program.
- 5. Providing a project time line
- 6. Advising Council is not seeking delegation of plan making functions.

Proposal Assessment

Principal LEP:

Due Date:

Comments in relation to Principal LEP:

The Tweed LEP 2014 commenced in April 2014. This planning proposal seeks an amendment to the Tweed LEP 2014.

Assessment Criteria

Need for planning proposal:

The proposal is not a result of a strategic study or report. The proposal seeks to correct an error in the LEP mapping for the site which occurred during preparation of the Tweed LEP 2014. The subject land is located in an established residential area and contains a single dwelling. The land was previously zoned part 1(a) Rural and Part 2(a) Low Density Residential under the Tweed LEP 2000. The land adjoin the site, immediately to the west, was acquired as part of the habitat compensation package for the Tugun bypass and was recently included in the Cobaki Nature Reserve. It is suspected that the E1 National Parks and Nature Reserves zoning applied to this land was inadvertently applied to the subject site, resulting in the mapping error.

The error was noticed when the land owner commenced arrangements to sell the property. The E1 zone is excessively restrictive and not suitable for private land which is used for residential purposes.

The proposal to rezone the site to R2 Low Density Residential is the best means of rectifying the error and achieving the intent of the proposal. The LEP amendment will also change the Lot Size Map, Height of Buildings Map, and Floor Space Ratio Map to apply appropriate planning controls consistent with other R2 zoned land in the Tweed local

eed	LEP 2014 – Rezoning of 16A Anconia Avenue, Tweed Heads West.
	government area.
	The state of the s

Consistency with strategic planning framework:

Far North Coast Regional Strategy (FNCRS).

The proposal is not inconsistent with the FNCRS. Part of the subject land is outside of the town and village growth area boundary for Tweed Heads West. This area of land was previously zoned 1(a) Rural. However this land is currently used in conjunction with the dwelling on the site for residential purposes and a R2 zone is appropriate. The zoning of the land R2 will not require additional infrastructure and will not have an adverse impact on the natural environment. The land is not subject to significant constraints and is already development for residential purposes. The FNCRS enables minor variations to the growth area boundary and it is considered that in this instance the variation is of minor significance and is appropriate.

Consistency with Council's Local Strategies.

The proposal is consistent with the Council's Community Strategic Plan 2013/2023.

SEPPs

The proposal is not inconsistent with any State environmental planning policies (SEPPs). The proposal has indicated that SEPP 14, SEPP 44, SEPP 71, SEPP (Affordable Rental Housing) 2009, SEPP (Building Sustainability Index: BASIX) 2004; SEPP (Exempt and Complying Development Codes) 2008; SEPP (Infrastructure) 2007 are applicable to the proposal however the proposal is not inconsistent with these SEPPs.

S117 Directions.

The following S117 directions are applicable to the proposal, 1.5 Rural Lands, 2.1 Environment Protection Zones, 2.2 Coastal Protection, 2.3 Heritage Conservation, 2.4 Recreational Vehicle Areas, 3.1 Residential Zones, 3.2 Caravan Parks and Manufactured Home Estates, 3.3 Home Occupations, 3.4 Integrating Land Use and Transport, 3.5 Development Near Licensed Aerodromes, 4.1 Acid Sulfate Soils, 4.4 Planning for Bushfire Protection, 5.1 Implementation of Regional Strategies, 6.1 Approval and Referral Requirements, 6.2 Reserving Land for Public Purposes, and 6.3 Site Specific Provisions.

Of the above s117 Directions the proposal is considered to be inconsistent with Directions 2.1, 3.5, 4.1 and 4.4.

Direction 2.1 Environment Protection Zones is relevant to the proposal. The direction provides that a planning proposal shall not reduce environmental protection standards that apply to land. The proposal seeks to rezone the land from E1 National Parks and Nature Reserves to R2 Low Density Residential. The land is privately owned and developed with a dwelling for residential purposes. The area of the land is only 1457 square metres. The E1 zone has been applied incorrectly. The direction provides that the proposal may be inconsistent with the terms of the direction if the inconsistency is of minor significance. It is considered that in this instance the inconsistency is of minor significance and has been justified in accordance with the terms of the direction.

Direction 3.5 Development Near Licensed Aerodromes is relevant to the proposal. The direction provides that a planning proposal shall not rezone land for residential purposes in areas where the ANEF is between 20 and 25 without including provisions relating to interior noise levels. The land to be rezoned from E1 to R2 is within the ANEF 20-25 contour.

The direction provides that a planning proposal may be inconsistent with the direction if the inconsistency is of minor significance. The subject land already contains a dwelling and is located within an established residential area. The land was previously zoned for residential purposes in the Tweed LEP 2000 and the E1 zone has been applied in error. Provisions relating to development in ANEF contours of 20 or more are already contained in the Tweed LEP 2014. It is considered that the inconsistency is of minor significance and therefore the inconsistency of the proposal with the direction has been justified in accordance with the terms of the direction.

Direction 4.1 Acid Sulfate Soils is applicable to the proposal. The direction states that a planning proposal should not propose an intensification of land uses on land having a probability of containing acid sulfate soils unless a study of the appropriateness of the

land has been undertaken.

The proposal seeks to rezone the subject land from E1 to R2. The subject land is classified as Class 5 acid sulfate soils. The subject land already contains a dwelling and is located within an established residential area, The land was previously zoned for residential purposes in the Tweed LEP 2000 and the E1 zone has been applied in error. Therefore the inconsistency of the proposal with the direction is considered to be of minor significance, and is justified in accordance with the terms of the direction.

Direction 4.4 Planning for Bushfire Protection is relevant to the proposal. Part of the subject land is bush fire prone. The Direction requires the RPA to consult with the Commissioner of the NSW Rural Fire Service after a gateway determination has been issued and prior to public exhibition. Until this consultation has occurred the consistency of the proposal with the direction remains unresolved.

The proposal is otherwise consistent with S117 Directions.

Environmental social economic impacts:

The subject land is located in an urban area and is already developed for residential purposes. There is no likelihood that the proposal will adversely affect critical habitat or threatened species, populations or ecological communities or their habitats. The E1 zoning has been incorrectly applied and the land does not contain any vegetation that warrants an E1 zone.

The changes to the planning controls for the site are not expected to result in other adverse environmental impacts. The proposal is not likely to have negative social impacts as the land is already developed for low density residential purposes and further development of the land is not expected.

Assessment Process

Proposal type : Routine		Community Consultation Period :	Nil
Timeframe to make 6 months LEP:		Delegation :	DDG
Public Authority NSW Rural Fire Seconsultation - 56(2) (d):	ervice		
Is Public Hearing by the PAC required?	No		
(2)(a) Should the matter proceed ?	Yes		
If no, provide reasons :			
Resubmission - s56(2)(b) : No			
If Yes, reasons :			
Identify any additional studies, if required.			
If Other, provide reasons :			
Identify any internal consultations if requires	PNT		
Identify any internal consultations, if required	157		
No internal consultation required			

Is the provision and funding of state infrastructure relevant to this plan? No

If Yes, reasons:

Documents

Document File Name

DocumentType Name

Is Public

Planning Proposal for rezoning 16A Anconia Ave Tweed Heads West.pdf

Proposal

Yes

Planning Team Recommendation

Preparation of the planning proposal supported at this stage : Recommended with Conditions

S.117 directions:

- 1.5 Rural Lands
- 2.1 Environment Protection Zones
- 2.2 Coastal Protection2.3 Heritage Conservation3.1 Residential Zones
- 3.3 Home Occupations
 3.4 Integrating Land Use and Transport
- 3.5 Development Near Licensed Aerodromes
- 4.1 Acid Sulfate Soils
- 4.4 Planning for Bushfire Protection
- 5.1 Implementation of Regional Strategies
- 6.1 Approval and Referral Requirements
- 6.2 Reserving Land for Public Purposes
- 6.3 Site Specific Provisions

Additional Information

It is recommended that;

- 1. The planning proposal should proceed as a 'routine' planning proposal.
- 2. No community consultation period is necessary.
- 3. The planning proposal is to be completed within 6 months.
- 4. A written authorisation to exercise delegation is not to be issued to Tweed Council in

this instance.

- 5. A delegate of the Secretary agree that the inconsistencies of the proposal with S117 Directions 2.1, 3.5, and 4.1 are justified in accordance with the terms of the directions.
- 6. Council consult with the Commissioner of the NSW Rural Fire Services in accordance with S117 Direction 4.4 Planning for Bush Fire Protection.

Supporting Reasons:

The reasons for the recommendation are as follows;

- 1. The proposed LEP amendment will correct an error in the zoning applied to private land which has already been development for residential purposes.
- 2. The proposal is consistent with the Far North Coast Regional Strategy and the RPAs

Local Strategy and the inconsistency with S117 Directions is of minor significance.

Signature:

Printed Name:

Dan Simpkins

Date:

15 April 2015